

# GENERASI

## Quarterly Progress Report: April to June 2016

Summary Information	
Status	Active
Activity Number	RETF: P132585 and P147658 (TF014769) BETF: P111966 (TF092194)
Task Team Leader(s)	Samuel Thomas Clark (sclark@worldbank.org)
Executing Agency(ies)	The Ministry of Villages, Disadvantaged Areas and Transmigration and the World Bank <sup>1</sup>
Start date to Closing Date	BETF: May 26, 2008 to December 31, 2017 (115 months) RETF: TF097410: August 10, 2010 to December 31, 2014 (52.5 months); TF014769: June 24, 2013 to December 31, 2017 (54 months)
Geographic Coverage	5,400 villages in 499 poor sub-districts in eleven provinces (East Nusa Tenggara [NTT], West Nusa Tenggara [NTB], West Java, East Java, North Sulawesi, Gorontalo, West Sulawesi, Maluku, West Kalimantan, Central Kalimantan, and South Sumatra)
Approved Budget	US\$197,079,233
Disbursements during the Quarter	US\$13,510,856
Cumulative Disbursements	US\$159,480,523

## Progress

### Project Overview

The development objective of Generasi is to empower local communities in poor, rural sub-districts in project provinces to increase the utilization of health and education services. The program aims to facilitate the achievement of three Millennium Development Goals in which Indonesia's performance is lagging: (i) the achievement of universal basic education; (ii) a reduction in child mortality; and (iii) improvements in maternal health. Through the existing Rural platform and utilizing the community-driven development (CDD) approach, Generasi uses community planning and incentivized sub-district grants to improve outcomes in terms of 12 priority health and education indicators. Communities, with assistance from project facilitators, work with health and education service providers to identify locally appropriate ways to improve access to, and increase the use of, health and education services. Sub-district grants are used to address either small-scale supply or demand constraints, depending on where the need is the greatest.

<sup>1</sup> Starting in 2015, the Government decided to re-assign the key functions of village development and community empowerment from the Ministry of Home Affairs to the new Ministry of Villages, Disadvantaged Areas, and Transmigration.

## Overall progress towards development objective

Progress toward the project's development objective (PDO) continues to be satisfactory. In addition to using the project Management Information System (MIS) as a source of data for tracking the project's key performance indicators (KPIs), since 2013 onwards the Directorate General of Community and Village Empowerment (PMD) has also been using data from its Performance Monitoring Survey (PMS). The PMS uses a small-cluster sampling methodology to report on progress towards achieving the KPIs. Data collection for the second-round PMS 2014 was completed in January 2015. However, since then, the PMS is no longer used to provide data related to several PDO level indicators due to logistical reasons. Instead, the data will be collected through Generasi's long-term impact evaluation surveys scheduled for delivery during the last quarter of the 2016 calendar year.

Findings from the second round of the PMS and routine MIS monitoring revealed that through December 2014, five out of 12 Generasi indicators at the PDO level were achieved, while six out of nine indicators at the intermediate-outcome (component) level were achieved. For example, 89 percent of childbirth deliveries were assisted by trained professionals (against the 2014 target of 80%). Ninety-three percent of Junior Secondary School (JSS)-age children were enrolled in JSS (against the target of 70%). Eighty-one percent of children less than three years old were weighed monthly, meeting the target. However, the project did not achieve the 2014 target on prenatal care visits, in that only 68 percent of pregnant women made at least four visits during the course of pregnancy (against the target of 75%). The project also fell short in 2015 in terms of involving 47 percent of community members identified to be the poorest in project-planning and decision-making meetings (against the target of 60%). The involvement of women was also underachieved, being rated at 69 percent (against the target of 75%).

Overall, for the Generasi program, significant progress has been achieved on project implementation up to the end of 2015: the community block grant has been disbursed at 99.57 percent, the block grant for community training (*DOK Pelatihan Masyarakat*) has been disbursed at 99.45 percent, and a block grant for planning has been entirely utilized (100%) in August 2015.

## Key developments during the quarter

- The call of funds Q1-Q2 for TF014769<sup>2</sup> has been approved by the Millennium Challenge Account Indonesia (MCA-I) in the amount of US\$7.7 million in June 2016. This transferred fund is part of the US\$25.4 million used for financing Generasi's 2016 program activities. The fund will be utilized to provide community block grants, facilitation (e.g., salary and operational costs for facilitators), and technical assistance (e.g., training for facilitators);
- The Bank has transferred the Generasi trust fund to the Government of Indonesia (GOI) in the amount of US\$7.2 million in accordance with the government's request in May 2016;
- The manual for the disbursement of central funding for joint activities with the local government (*Dana Urusan Bersama*) has been issued by the Ministry of Villages (MoV) in March 2016. This will be utilized as a basis for the disbursement of the 2016 community block grant (BLM);
- As of June 2016, the disbursement rate for 2016 BLM activities was at 14.7 percent, with the highest rate being for community training (*DOK Pelatihan Masyarakat*) and capacity development (*DOK Peningkatan Kapasitas*);
- The Implementation Support Mission (ISM) has been carried out from March 21 to April 8, 2016 with participation from representatives from the GOI, donors and the World Bank. The focus of the ISM was to assess the initial progress towards the implementation of the Generasi 2016-2019 transition strategy, and to determine implementation readiness for the 2016 implementation cycle. The mission findings and recommendations are set out in the Aide Memoire, which was delivered on May 4, 2016;
- A Generasi multi-stakeholder workshop chaired by Bappenas was held on June 2, 2016. The

<sup>2</sup> TF014769 is the first additional financing amendment of grant agreement (cosigned by GOI on June 25, 2014) to assist in financing the Generasi project.

objectives of the workshop were to (i) build a shared commitment to coordinate and collaboration between the parties; (ii) create a joint action plan and agreement to hold regular meetings; and (iii) establish an Impact Evaluation Working Group (*Pokja Evaluasi Studi Dampak*). The workshop has established an Impact Evaluation working group chaired by Bappenas with membership from several sectors and donors; and

- The Early Childhood Education and Development (ECED) Frontline program has been launched on April 26, 2016. This program, which is supported by the Department of Foreign Affairs and Trade (DFAT) trust fund, aims to strengthen the system for frontline delivery of high quality, sustainable ECED services in poor, rural communities. This pilot program, which is embedded in the Generasi program, will provide support to villages and their communities in terms of raising awareness of the importance of investing in ECED for the children, as well as providing financial support to villages to send their community teachers (playgroup and/or kindergarten teachers) to quality training programs.

### **Critical challenges**

- Training activities, which include workshops on training module development, Training of Trainer (ToT) and refresher training for Generasi facilitators were originally expected to start in June 2016; however, despite the Bank issuing a NOL in May 2016, the training has not yet been conducted due to delays in recruiting event organizers. Since issuing the NOL, the Bank has continued reminding the Government about the recruitment delays; and
- The contract for the second Administrative Services Firm (ASF-2) has been closed on April 30, 2016; whereas the contract for the new ASF is still ongoing. This transition period has resulted in several challenges, including delays in training activities and temporary contract termination of Generasi's national and provincial consultants. The new ASF will involve two ASFs (ASF3A and ASF3B), with their respective contracts expected to run from May 15, 2016 to December 31, 2017. While the ASF3A will be contracted to national specialists to conduct national-level workshops and trainings, the ASF3B will be contracted to provincial-level specialists to conduct provincial workshops and trainings.

### **Activities planned during the next quarter**

- Training for the 2016 calendar year, which is expected to start in August this year will include (i) workshop on training module development; (ii) ToT; (iii) refresher training for district facilitators and PJOK Kab (*Penanggung Jawab Operasional Kegiatan Kabupaten*); (iv) refresher training for sub-district facilitators and PJOK Kecamatan (*Penanggung Jawab Operasional Kegiatan Kecamatan*); and (v) ongoing in-service and on-the-job training through provincial and district monthly coordination meetings;
- Additional modules on ECED frontline services and the integration of Generasi into regular village level planning initiatives will be incorporated into the facilitator training modules; and
- Discuss with the MoV the level of government counterpart financing for the project.

Key Performance Indicators								
Indicator	Baseline (2012)	Cumulative Target (2017)	Cumulative Achievements (at end of December 2015)	VAR	Target for 2016	Achieved in 2016	VAR	Remarks
<b>PDO#1: Improved access to and utilization of health services in the targeted areas</b>								
% of pregnant women receiving four prenatal care visits	70	>80	n/a	n/a	>80	n/a	n/a	Some of the PDO-level indicator data points are expected to be collected through Generasi's long-term impact evaluation study, which is scheduled for field survey during the last quarter of the 2016 calendar year. Thus, the data has not yet been obtained.
% of deliveries assisted by trained professionals	75	>85	n/a	n/a	>85	n/a	n/a	
% of children under three weighed monthly	75	>85	n/a	n/a	>80	n/a	n/a	
% of pregnant women participating in pregnancy and nutrition class monthly <sup>3</sup>	0	>60	n/a	n/a	60	n/a	n/a	
% of male caregivers participating in pregnancy and nutrition class monthly	0	40	n/a	n/a	30	n/a	n/a	
% of parents 0-2 year olds participating in children parenting	0	>60	n/a	n/a	>60	n/a	n/a	
<b>PDO#2: Improved access to and utilization of education services in the targeted areas</b>								
Junior secondary enrollment rate	65	>85	n/a	n/a	>85	n/a	n/a	
<b>PDO#3: % community members involved in planning and decision-making meetings</b>								

Key Performance Indicators								
Indicator	Baseline (2012)	Cumulative Target (2017)	Cumulative Achievements (at end of December 2015)	VAR	Target for 2016	Achieved in 2016	VAR	Remarks
Women	65	>75	69	-6	75	65	-10	Source: MIS data
Poorest community members	60	>60	47	-13	>60	46	-14	Source: MIS data
<b>PDO#4: Total number of beneficiaries</b>								
499 <i>kecamatan</i> (old and new locations)	5.4 million	4.9 million <sup>4</sup>	2,895,883	-2 million	4.9 million	n/a	n/a	Source: MIS data During FY 2015, the number of beneficiaries is 4,965 out of 5,700 (based on 87% of village uploaded data).  Project beneficiaries' data for FY 2016 will be obtained in Q3 because, at present, project implementation is still in the stage of planning for disbursement.
130 <i>kecamatan</i> (new location)	0	1.3 million	498,481	-0.8 million	1.3 million	n/a	n/a	
% of which female	50	55	57	+2	55	n/a	n/a	
<b>Component 1: Generasi <i>Kecamatan</i> Grants</b>								
IOI (Intermediate Outcome Indicator)#1: % of sub-districts with 100% disbursement rate at the end of program cycle	85	90	99.40	+9.40	>90	14.67	-75.33	Source: MIS data

<sup>4</sup> This new target reflects a modification of the end of year target of project beneficiaries, from US\$6.7 to US\$4.9 million, and is approved in the Grant Agreement addendum. The revised estimate uses actual population data from the 2010 census figures, which reflects the relatively low population densities of the three "expansion" provinces—South Sumatra, West Kalimantan and Central Kalimantan.

Key Performance Indicators								
Indicator	Baseline (2012)	Cumulative Target (2017)	Cumulative Achievements (at end of December 2015)	VAR	Target for 2016	Achieved in 2016	VAR	Remarks
IOI#2: % of previous non-users as beneficiaries of sub-projects	25	50	46	-4	50	n/a	n/a	Project beneficiaries' data for FY2016 will be obtained in Q3 because, at present, project implementation is still in the stage of planning for disbursement. Fixed data on project beneficiaries will be sent to district offices whenever the disbursement has been started.
IOI#3: % of sub-districts in which service providers attended MAD	60	80	99.40	+19.40	80	67	-13	Source: MIS data
<b>Component 2: Facilitation Support</b>								
IOI#4: % of district government which conducted supervision to communities as planned	45	50	n/a	n/a	50	n/a	n/a	Data on supervision by district governments is not yet available
IOI#5: % sub-districts conducted planning and coordination workshop with district-	40	80	99.40	+19.40	80	75	-5	Source: MIS data

Key Performance Indicators								
Indicator	Baseline (2012)	Cumulative Target (2017)	Cumulative Achievements (at end of December 2015)	VAR	Target for 2016	Achieved in 2016	VAR	Remarks
level health and education office to discuss Generasi activities								
IOI#6: % of district-level MIS data completed (verified, entered and submitted)	80	85	87	+2	85	25	-60	Source: MIS data
IOI#7: % of sub-districts in which 50% of villages conducted cross-village audits as planned	60	>70	16	-54	70	2	-68	Source: MIS data
Component 3: Implementation Support and Technical Assistance								
IOI#8: % of planned facilitators at all levels were recruited and trained according to the agreed training plan	80	90	96	+6	90	96	+6	During Q1 and Q2 of FY 2016, recruitment of facilitators has being conducted; however facilitators' pre-service and refresher trainings will be conducted in Q3.
IOI#9: % of sub-districts audited each year and for which the results are published.	20	20	n/a	n/a	20	n/a	n/a	Source: Project report. The audit has just been completed in June 2016 and will be available by Q3.